



AGENDA REQUEST FORM
BOARD OF SUPERVISORS
COUNTY OF INYO

For Clerk's Use Only:
AGENDA NUMBER
25

- Consent Departmental Correspondence Action Public Hearing
 Scheduled Time for 11:00 a.m. Closed Session Informational

FROM: Recycling & Waste Management

FOR THE BOARD MEETING OF: January 3, 2017

SUBJECT: Hearing to consider converting the gate fee structure to a weight based system at County landfills equipped with scales and to add a fee for untarped waste.

DEPARTMENTAL RECOMMENDATION:

Request your Board 1) consider converting the gate fee structure to a weight based system as outlined in the attached report; 2) conduct a hearing to consider the rates; 3) approve a rate of \$50.00 per ton; 4) approve a \$10.00 fee for untarped loads and; 5) approve a resolution converting gate fees to a weight based system.

SUMMARY DISCUSSION:

On November 15, 2016 your Board received a report regarding converting gate fees at the Bishop Sunland Landfill to a weight based system. Direction was given to submit to your Board the actions necessary to implement the new system.

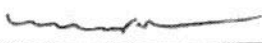
Attached for your Board's review is a report regarding the proposed fees and a resolution adopting the new fee structure. The department does not propose increasing rates for residential self-haulers, however, most other users will be affected. A new fee of \$10.00 is also proposed for untarped loads. After conducting the hearing and considering the report it is recommended that your Board take the necessary actions to implement the new rate structure as outlined above.

ALTERNATIVES:

Your Board could choose to retain the current system or direct staff to explore an alternate rate structure, but neither alternative is recommended because failure to implement a per ton rate will not allow the County to take advantage of the benefits of the scale. If not implemented the County will forego the additional revenue to be generated under the new structure.

FINANCING:

There is no cost to the County to implement. If adopted, as recommended, the new rate structure could capture approximately \$650,000 a year that is not being realized because of rates that are set too low in comparison to the self-haul rate charged to the general public.

APPROVALS	
COUNTY COUNSEL:	AGREEMENTS, CONTRACTS AND ORDINANCES AND CLOSED SESSION AND RELATED ITEMS <i>(Must be reviewed and approved by county counsel prior to submission to the board clerk.)</i>  Approved: <u>yes</u> Date <u>12/20/16</u>
AUDITOR/CONTROLLER: N/A	ACCOUNTING/FINANCE AND RELATED ITEMS <i>(Must be reviewed and approved by the auditor-controller prior to submission to the board clerk.)</i> Approved: _____ Date _____
PERSONNEL DIRECTOR: N/A	PERSONNEL AND RELATED ITEMS <i>(Must be reviewed and approved by the director of personnel services prior to submission to the board clerk.)</i> Approved: _____ Date _____

DEPARTMENT HEAD SIGNATURE:
 (Not to be signed until all approvals are received)  Date: 12/27/16



COUNTY OF INYO
Administrative Services
163 May Street
Bishop, California 93514

December 15, 2016

Report and Recommendation Regarding Weight Based Charges at the Bishop Landfill

On November 15, 2016 your Board received a presentation regarding this office's recommendation to convert to a weight based gate fee system at the Bishop-Sunland Landfill. At that time your Board provided direction that the department was to move forward in implementing weight based gate fees.

Attached for your consideration is the proposed resolution to enact weight based gate fees at County landfills equipped with scales. At this time, only the Bishop-Sunland Landfill has an operative scale. If adopted as recommended the resolution would institute a charge of \$50 per ton for most categories of waste. Most self haulers would not be affected as the charge for most loads would remain \$5.00 per load.

The most substantial impact would be on loads brought in by commercial haulers. Currently loads are charged on a volume basis. It is estimated that the County is currently collecting approximately \$15 per ton for commercial loads. \$50 per ton will represent a substantial increase, however, as discussed at your November 15 meeting the rate is comparable to neighboring counties. It can be argued that the current rate method substantially subsidizes the loads brought in by commercial haulers.

Another significant impact will be to rolloff loads. Again, under the current structure these loads are being under charged.

Ultimately, if enacted, the new rate structure will substantially increase revenues to the Solid Waste Enterprise Fund. Currently, the fund requires significant subsidies from both the General Fund and from the Transactional Use Tax. The shortfall for the current fiscal year is estimated to be approximately \$750,000. The new rate structure is expected to enhance revenues by at least \$600,000. A summary of the current budget including revenues and expenses is outlined below:

Revenues

Transaction & Use Tax	\$1,300,000
Grants	\$ 15,000
Licenses & Permits	\$ 315,000
Gate Fees	\$ 698,000
General Fund	\$ 200,000
Other	\$ 69,270
<u>Total Financing Sources</u>	<u>\$2,597,270</u>

Estimated cost to provide

Waste Disposal Services \$3,329,885

Shortfall \$ 732,615

As this demonstrates, although it is expected that rates will be significantly enhanced, the fees do not exceed the County's reasonable costs of providing the services for which the fees are charged, and the manner in which those costs are allocated to the fee payers bears a reasonable relationship to the payers' benefits received from the services.

The resolution also sets rates for various other types of waste received at the landfill. These rates have either been converted from a volume basis to tonnage or remain the same as currently charged.

There is one new charge proposed in the resolution. This is a \$10 per load charge to be added to any other fee for any loads presented that are being transported upon a vehicle not completely covered or is not secured in a manner to prevent it from falling or blowing away from the vehicle not properly covered. This untarped charge has been found to be effective in other areas when implemented. There is a significant problem and uncovered loads also present hazards to drivers. This charge is not intended to generate revenue but to encourage compliance with California law regarding uncovered loads.

Recommendation - Bishop Landfill

As was the intent when the scale was purchased, it is the department's recommendation that the system to collect charges for waste be converted to a weight based system.

It is recommended that the tipping fee be established at \$50 per ton as described below and on Attachment A with a \$5.00 minimum gate fee:

Self Haulers

Currently, self haulers are charged five dollars for a car or pickup for up to one cubic yard of waste. Based on a \$50 per ton rate, the charge for self haulers would remain at \$5 per load up to 200 pounds. If the load weighs more than 200 pounds the charge would be \$.50 per additional 20 pound increment.

Green Waste and Concrete

Traditionally we have accepted these materials at a discount since they provide us with opportunities for use as cover. Therefore, the recommendation is to charge a rate of one half the regular tipping fee for green waste and concrete.

Commercial Waste Haulers

Commercial haulers would be charged \$50 per ton. Since the current system results in a charge of approximately \$15 per ton an increase in the floor rate would also be warranted. It is estimated that the change in the rate structure would result in an increase to residential customers of approximately \$5.75 per month. Assuming a residence self hauls once a week, this rate would allow a customer to take advantage of the convenience of a hauler for just over six dollars a month.

Both haulers have been informed of the proposal to change the rate structure. They appreciate the need to make the change and to enhance the landfill's revenues. However, they have expressed concerns regarding the implementation of the rate change. A separate action to discuss for rate adjustments will be brought your Board in the near future. Any adjustment will also consider cost-of-living factors as well as any extra costs resulting from the proposed franchise hauler agreement.

Roll-Offs

The new \$50 per ton rate will be applied to roll-offs eliminating what has been an unintended discount.

Recommendation-Other Landfills

Since there is now a more objective basis for establishing fees it is recommended that the tipping fees at the other facilities be adjusted to more accurately reflect the weight of loads. Establishing equitable rates is challenging, however, a proposal will be brought forward to your Board in the near future.

Alternatives

If it is your Board's desire to discourage self hauling your Board may wish to consider providing a discount for commercial haulers.

Your Board may also wish to consider phasing in the new, weight based rate over time. However, this would delay recovering costs and is not recommended.

Financial Impact

Assuming volumes remain constant; these rates will generate approximately \$650,000 additional revenue potentially eliminating the need for a General Fund subsidy of the Enterprise Fund.

SUMMARY

The data indicates that currently self hauling households are being charged significantly more than other customers.

If changed to a weight based charge, the recommendation is to establish a tipping fee of \$50 per ton for all classes except green waste and concrete. The recommendation for those categories is 50% of the regular tipping fee.

Adoption of the proposal would significantly increase the charge for roll offs, impacting those users.

If enacted, the estimated revenue increase is approximately \$650,000 annually.

RESOLUTION NO. _____

A RESOLUTION OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF INYO, STATE OF CALIFORNIA, ESTABLISHING A
SCHEDULE OF SOLID WASTE MANAGEMENT SERVICE CHARGES (GATE FEES)
AT COUNTY WASTE FACILITIES WITH SCALES

WHEREAS, Section 7.10.080 of the Inyo County Code requires that the Board of Supervisors authorize establish fee schedules and regulations governing the collection of fees for the use of the facilities at any county operated landfill or disposal site;

WHEREAS, the Board of Supervisors has conducted a duly-noticed public hearing regarding certain proposed solid waste management service charges (gate fees), which are summarized on the exhibit attached hereto and incorporated herein, in accordance with Government Code section 66018 and other applicable laws; and

WHEREAS, based on the testimony presented at the public hearing as well as the oral and written staff reports also presented to the Board in connection with the hearing, the Board finds and determines that the service charges (gate fees) set forth in this Resolution will not exceed the County's reasonable costs of providing the services for which the fees are charged and that the manner in which those costs are allocated to the fee payers bears a reasonable relationship to the payers' benefits received from the services.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of the County of Inyo as follows:

1. The rate schedule, attached as Exhibit A of this resolution, is hereby established as the approved Rate Schedule of Solid Waste Facilities equipped with scales for the County of Inyo to take effect March 1, 2017 replacing the existing rate schedule established by Resolutions 2011-18 and any other such Resolution.
2. The rate schedule established by Resolution 2011-18 remains in effect for those facilities not equipped with scales.
3. The rate schedule, attached as Exhibit A, as herein specified, is effective until changed by resolution of this Board of Supervisors.

PASSED AND ADOPTED by the Board of Supervisors, County of Inyo, State of California, this 3rd day of January 2017, by the following vote:

AYES:
NOES:
ABSENT:

Chairperson
INYO COUNTY BOARD OF SUPERVISORS

EXHIBIT 'A'

Facilities with Scales - Schedule of Charges		
March 2017	Description	Charges
GENERAL		
	Basic Gate Fee	\$50 per ton
	Minimum Gate Fee Charge for Waste	\$5.00
	Recyclable Materials Drop Off	No Charge
TYPE OF MATERIAL		
HOUSEHOLD TRASH		
		Up to 200 lbs. minimum Gate Fee \$5.00
		\$0.50 each additional 20 lb. increment or fraction
CONSTRUCTION AND DEMOLITION (C&D)		
	C&D with no concrete, recyclables, green waste or chipable wood	\$50 per ton minimum \$5.00
	Separated Concrete	\$25 per ton minimum \$5.00
	Separated chipable wood	\$25 per ton minimum \$5.00
	Mixed C&D (household trash, recyclables, green waste and/or concrete in the load)	\$175 per ton minimum \$5.00
GREEN WASTE		
	Lawn Clippings/Leaves, yard waste, brush, shrubs, trees, branches, woodchips.	Up to 400lbs. Minimum Gate Fee \$5.00 \$0.50 each additional 40lb. Increment or fraction
	Tree Stumps	\$4.00 less than 24" plus Gate Fee \$5.00 \$12.00 greater than 24" plus Gate Fee \$5.00
	Mixed Debris (Green waste, household trash, recyclables and/or concrete in the load)	\$175 per ton minimum \$5.00
ANIMALS		
	Small (less than 25 lbs.)	\$5.00 each + \$5.00 Gate Fee
	Medium (25-200 lbs.)	\$10.00 each + \$5.00 Gate Fee
	Large (more than 200lbs.)	\$30.00 each + \$5.00 Gate Fee
FURNITURE		
		\$5.00 minimum Gate Fee plus \$4.00 per item
ELECTRONIC WASTE		
		No Charge
UNIVERSAL WASTE		
		No Charge
RESIDENTIAL HOUSEHOLD HAZARDOUS WASTE		
		No Charge
COMMERCIAL HAZARDOUS WASTE		
		Not accepted
SEPTAGE		
	Inyo	\$65.00 first 3,000 gallons \$42.00 per additional 1,000 gallons or increment
	Out of County	\$130.00 first 3,000 gallons \$84.00 per additional 1,000 gallons or increment

Facilities with Scales - Schedule of Charges

March 2017

Description	Charges
TIRES	
Auto & light truck	\$4.00 for 19" rim or less + \$5.00 Gate Fee
	\$8.00 for 20" - 24.5" rim + \$5.00 Gate Fee
Tractor/Heavy Equipment Tire	\$30 For Up to 100 lbs + \$5.00 Gate Fee
	\$40 over 100 lbs. up to 150 lbs + \$5.00 Gate Fee
	\$50.00 for over 150 lbs up to 200 lbs. + \$5.00 GF
Motorcycle, Golf Cart, Go Cart, Trailers, Traveled Equipment	\$3.00 + \$5.00 Gate Fee
Bicycle	No Charge
Altered (qtr, shredded)	\$187 per ton - \$127.00 minimum
TRAILERS	
Boat (metal or wood Frame)	\$30.00 less than 20' + \$5.00 Gate Fee
	\$50.00 greater than 20' + \$5.00 Gate Fee
Camper Shells, Fiberglass Tonneau Covers	\$30.00 per item + \$5.00 Gate Fee
Mobile home, house trailers, campers	\$90.00 less than 15' + \$5.00 Gate Fee
	\$130.00 greater than 15' + \$5.00 Gate Fee
VEHICLE/VESSEL BODIES	
Motorcycles	Not accepted
Personal Watercraft (jet skis, wave runners)	Not accepted
Boats Fiberglass and/or wood	
Less than 20'	\$45.00 + \$5.00 Gate Fee
Greater than 20'	\$65.00 + \$5.00 Gate Fee
Boats (All metal, all sizes)	Not accepted
Automobiles and trucks	Not accepted
MANURE	
Not mixed with other materials	\$25.00 per ton
Mixed with household trash	\$50.00 per ton
ASBESTOS	
Accepted at Bishop-Sunland Only	
Non-Friable	\$85.00 per ton/ \$45.00 minimum
CONTAMINATED SOIL	
Inyo	\$50.00 per ton
Out of County	\$75.00 per ton
COMMERCIAL CHARGES	
Commercial Trash Trucks	\$50.00 per ton
Roll-Off Bins	\$50.00 per ton
SPECIAL CHARGES	
Special handling charge	\$35.00 first 30 minutes
	\$47.00 each additional 30 minute increment or fraction
Holiday Fee for Waste Hauler Loads	\$200 per company
No-Tarp Fee	\$10.00 per un tarped load

1/3/2017